

Review

Bringing Advanced Therapies for Parkinson's Disease to the Clinic: An Analysis of Ethical Issues

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Abstract. Advanced therapies for Parkinson's disease (PD) constitute a broad range of treatments, each presenting specific ethical challenges. Some of these therapies are established and in clinical use, like device-aided therapies, and others, based on advanced therapeutic medicinal products (ATMPs), are still in early stage of clinical trials. This paper focuses on some common ethical issues arising in these two categories of advanced therapies, especially challenges arising when advanced therapies are proposed to PD patients in the form of advanced care, under a clinical trial, or, in case of ATMPs, under the "hospital exemption" rule. The ethical issues covered here relate mainly to ensuring informed consent in these different contexts, to the stakeholder role of patient's non-professional caretakers, such as family, and to patient safety in treatments under "hospital exemption". To illustrate the points discussed in connection with "hospital exemption" rule, the example of the EU has been chosen. This paper does not claim completeness of ethical issues raised by bringing advanced therapies for PD to the clinic, but rather presents examples of ethical challenges in this context.

Keywords: Parkinson's disease, advanced therapies, advanced therapeutic medicinal products, ethics

INTRODUCTION

Advanced therapies for Parkinson's disease (PD) include a broad range of treatments, each presenting specific ethical challenges. Some of these therapies, such as device-aided therapies, are established and in clinical use. Others, based on advanced therapeutic medicinal products (ATMPs), are still in early stage of clinical trials.

PD affects patients of all social backgrounds worldwide [1], their caregivers, and society in general [2]. It is one of the leading causes of disability in humans, the most common serious movement disorder in the world affecting 1% of adults older than 60 [3], and is increasing in incidence due to an aging

population [4, 5]. It significantly reduces quality of life both for patients and families supporting them: it is a progressive course towards the loss of patient's independence, dignity and, eventually, life itself [2].

This paper reviews some common ethical challenges for clinicians and investigators contemplating applying device-aided therapies and ATMPs for PD and lists some practical suggestions in these different contexts. While many of the issues raised in this paper are relevant to efforts being undertaken across the globe, EU regulatory examples are chosen to illustrate the ATMP-related ethical challenges.

ADVANCED THERAPIES: A BROAD CATEGORY

Advanced therapies for PD can be divided into 1) symptomatic treatments (used clinically as conventional therapies) and 2) disease-modifying treatments

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Table 1
Advanced therapies for PD

Features Name	Category	Conventional or experimental?	Disease-modifying?	Way of action
Deep brain stimulation (DBS)	Device-aided therapies	Conventional	No	Surgical procedure where electrodes are inserted into a targeted area of the brain, using MRI (magnetic resonance imaging) and recordings of brain cell activity during the procedure, done with the aim to treat a variety of neurological symptoms of PD such as tremor, rigidity, stiffness, slowed movement and slowed walking [9]. DBS also involves implantation of an impulse generator battery providing electrical impulses to a part of the brain involved in motor function, where the device can be turned on or off by the patient with the help of controller [9].
Infusion therapies	Device-aided therapies	Conventional	No	Infusion of medicated gels (levodopa-carbidopa intestinal gel or dopamine agonist apomorphine) into the small intestine through percutaneous endoscopic gastrostomy [6, 7, 10].
Somatic cell medicinal products	ATMPs	Experimental	Yes	Introduction of cells or tissues that have been subject to substantial manipulation to change their biological characteristics, physiological functions or structural properties relevant for the intended clinical use, or cells or tissues not intended to be used for the same essential function(s) in the recipient as in the donor [11].
Gene therapy medicinal products	ATMPs	Experimental	Yes	Introduction of an active substance which contains or consists of a recombinant nucleic acid with the aim to regulate, repair, replace, add or delete a genetic sequence, and where the therapeutic effect relates directly to the recombinant nucleic acid sequence it contains or to the product of genetic expression of this sequence [11].
Tissue-engineered products	ATMPs	Experimental	Yes	Introduction of cells or tissues that have been subject to substantial manipulation so that biological characteristics, physiological functions or structural properties relevant for the intended clinical use have been altered; or cells or tissues that are not intended to be used for the same essential function(s) in the recipient as in the donor, with the aim to regenerate, repair or replace a human tissue [11].
Combined ATMPs	ATMPs	Experimental	Yes	Combination of ATMP technologies with a medicinal product or medical devices [12]. An example of a combined ATMP could be cells embedded in a biodegradable matrix or scaffold [11].

51 (still in the experimental stage). The first category,
52 although life-quality improving, does not slow or
53 stop the progressive course of PD [3, 5] and devel-
54 ops adverse effects over time [3]. Here belong
55 device-aided therapies, indicated for improvement of
56 health-related quality of life when after a few years
57 of peroral/transdermal PD medications a majority of
58 patients develop motor fluctuations and dyskinesias
59 [6, 7] despite more frequent dosing [7]. Device-aided
60 therapies do not prevent or replace the progressive
61 loss of mDA neurons in PD [5]. The second category,
62 contrary to the first, aims at modifying the pro-
63 gression of PD. Here belong ATMP-based therapies,
64 expected to offer potential cure, but still some years

off and the efficacy of which cannot be guaranteed [8].
Both categories include a number of different treat-
ments, the main features of which are summarised in
Table 1.

SELECTED ETHICAL CHALLENGES IN ADMINISTERING DEVICE-AIDED THERAPIES

The main purpose of device-aided therapies is
to improve the patients' quality of life by reducing
motor symptoms [6, 13, 14]. For example, infusion
therapies reduce "off time" (time with PD symptoms)

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[13] by at least 60%–65% [6]. Device-aided therapies are not risk-free. In DBS, electrodes are surgically implanted into the subthalamic nucleus and *globus pallidus* [15]—a procedure associated with adverse effects such as the worsening of cognitive, motor or psychiatric symptoms and cerebral hemorrhages or stroke [16]. The mechanisms behind the underlying efficacy of DBS are not well understood [17], and unexpected harms can sometimes be induced [18]. Although DBS is considered a “reversible” treatment, there are concerns that non-stimulation-dependent effects of DBS can occur [19]. In infusion therapies, complications mainly relate to infusion equipment and the establishment of the percutaneous endoscopic gastrostomy, or local inflammation at infusion site [6]. Many of these risks affect mainly the patient. But risks like worsening cognitive or psychiatric symptoms affect both the patient and the patient’s caretaker or family.

In order to be able to improve a patient’s health-related quality of life, it is essential to first identify what is important to that particular patient. The ethical challenge here is manifold, e.g.: 1) balancing the patient’s best interests against those of the caretaker without compromising the patient’s interests, in treatments with high potential to affect patients’ caretakers; 2) helping the patient make the best decision, when it comes to early decisions about advanced therapies; and 3) making personalised recommendations considering that patient’s values and aims over time.

For clinicians, the first ethical challenge starts with identifying “target patients”—should they consider the patient alone or the patient-caregiver “tandem”? Different advanced therapies suit different types of patients and vary in effectiveness on health-related quality of life, side effects and safety. These effects may be of different value to individual patients who choose these therapies to improve their quality of life, a highly personal and value-laden concept [20]. Therefore, choosing the right type of therapies for the right type of patients from the clinical perspective is only half the job; knowing patients’ preferences and goals [20] is as important as the clinical parameters. Should the caregivers’ perspective also be considered, especially when their daily lives are also affected by the care they are providing, as is often the case with family members and other non-professional caregivers? Some argue that knowing the family’s goals is important to clarify and align expectations of patients and caregivers with what can be achieved from a particular type of advanced therapy [20, 21]. Knowing the caretakers’ capabilities and limitations

is equally important—what could actually work for that family or other persons caring for the patient? Agreeing on treatment decisions jointly between PD patients, their caregivers and health care professionals can optimise individual therapy [21].

Why is the caregivers’ perspective important? For the first, caregivers play an important role in supporting patients: from assistance with daily life activities and management of PD-related tasks (appointments, medication) to treatment decisions [21]. The family is also an important pillar in patient’s process of adapting to the disease and integrating it into daily living [22]. Secondly, caregivers are affected by treatment options chosen. PD implies emotional, cognitive and personality changes, influencing the patient’s behaviour in daily situations [23] which affects caregivers. For example, neuropsychiatric symptoms (impulsivity, hypomania [14]) resulting from DBS contribute to burden on caregivers [24] who are sometimes deeply troubled by the effects of this therapy [25].

Despite all these good reasons to take the caregiver’s perspective into consideration, the question still remains what weight this perspective should have in the case of conflict with the patient’s perspective. This question merits an ethical evaluation (and a paper) of its own, without which it is difficult to give a straightforward answer. At least the caregiver’s perspective should be considered to evaluate what therapeutic approach could work in practice for that caregiver-patient “constellation”.

Other ethical challenges are related to the necessity to make treatment decisions in light of possible changes in the patient’s cognitive capacity or change in the patient’s values and priorities over time. As device-aided therapies are chosen considering the patient’s personal preferences, and not only clinical indications/contraindications and the patient’s symptom profile, it becomes important to discuss advanced therapies early, well before excessive deterioration of PD symptoms [6], especially nonmotor ones. Bringing up advanced therapies first when they have become acutely necessary may require careful consideration when the patient’s cognitive capacity is already reduced. Advance planning would enable collaboration to identify values, goals, and preferences early and facilitate care concordant with patient’s wishes [26]. But early discussions about advanced therapies have their own challenges – patients may worry that this would reduce the quality of their care or that such conversations indicate that the health professionals expect immediate progression of PD [26].

180 At this point, reassurance may be needed that such
181 conversations are intended to help patients reflect on
182 both their current goals and values and foreseeable
183 selves in the future early in the disease and should
184 be seen as a dynamic process rather than a one-time
185 event [26]. Early and multiple discussions are also
186 important considering possible changes in patients'
187 values and priorities over time or difficulties to make
188 hypothetical decisions about future care when the
189 disease has advanced.

190 **SELECTED ETHICAL CHALLENGES IN** 191 **BRINGING ATMPs TO THE CLINIC**

192 The injured brain has a limited ability to repair
193 itself. Finding ways to restore damaged networks
194 is a challenge for scientists [4]. The main task for
195 ATMP-based therapies is to provide such restoring
196 possibilities. To date, the biggest potential for PD
197 treatment using ATMPs is within stem cell-based
198 therapy [8], distinguished by its potential to replace
199 nerve cells to compensate for those lost in the
200 degenerative process [16, 27]. To date this approach
201 remains experimental and a number of first-in-human
202 clinical trials (CTs) using cells derived from both
203 human embryonic stem cells and induced pluripo-
204 tent stem cells are on the way [28, 29]. The road
205 to clinical application of certain types of cell-based
206 therapies is estimated to be long, entailing challenges
207 in controlling differentiation into defined subtypes
208 of cells, reducing the immune response that occurs
209 in the central nervous system [16] and assuring that
210 the produced cells are safe (e.g., with reduced risks
211 of tumorigenesis [15]) and efficacious, as well as
212 Good Manufacturing Practice – compliant, which is
213 necessary for their use in patients [28]. Another sig-
214 nificant advance is in the area of gene therapy where
215 a single injection of a gene into a nerve cell could
216 give rise to a continuous production of the associated
217 protein [8], which could potentially stimulate dying
218 nerve cells to regrow and thus reverse the progression
219 of PD [8]. Importantly, to enter clinical application,
220 ATMP-based therapies need to hold sufficient com-
221 petitiveness compared with conventional therapies,
222 both when it comes to their availability and ther-
223 apeutic effectiveness [15]. Their testing in clinical
224 trials is highly regulated and subject to prospective
225 ethical review, where balance between potential ben-
226 efit and potential harm is extensively debated, among
227 other things, making sure that potential research sub-
228 jects can be asked to consider given risks. Ethical

229 challenges in this field are very diverse, relating to
230 informed consent process, methodological issues or
231 diverse application of legal requirements. Here follow
232 some examples.

233 The particular difficulty in obtaining informed con-
234 sent for participation in CTs using ATMPs is the
235 high degree of complexity to be communicated to
236 the patient. For a patient without a solid medical
237 or scientific background it can be difficult to grasp
238 how ATMPs are produced and what they do in the
239 body. Likewise, risks associated with ATMPs, espe-
240 cially in interventions using pluripotent stem cells,
241 may be difficult for patients to perceive. Moreover,
242 many cell-based therapies are irreversible, meaning
243 that a patient would become a trial participant for life
244 in the sense that transplanted cells cannot be taken
245 out from the body and would continue to affect the
246 patient even if they withdraw from the study. This
247 may become an exclusion criterion for entering some
248 other clinical trials in the future, thus limiting the
249 patient's future choices. To be able to choose, one
250 has to understand what the options are. Therefore,
251 participant information should provide all relevant
252 facts about a given trial [30] and a lot of effort should
253 go to increase layperson-adapted understandability of
254 participant information sheets.

255 Cell or gene therapies for PD are still some years
256 away [31] and experimental. Attitudes toward CTs
257 in general are encouragingly positive among PD
258 patients [32]. Enrolling a sufficient number and
259 appropriately diverse group of patients with PD is
260 important for the success of first-in-human clinical
261 trials [15, 33]. But it is of utmost importance to
262 prevent the therapeutic misconception. One empir-
263 ical study found that older patients and those with
264 lower education often had inadequate knowledge of
265 the nature and purpose of clinical research in general
266 and were more likely to suffer therapeutic misconcep-
267 tion [32], but patients may also become vulnerable for
268 therapeutic misconception due to other factors such
269 as despair.

270 Prevention of hype is likewise important. For the
271 first, to date there is no scientific evidence that
272 patients suffering from neurodegenerative diseases
273 treated with disease-modifying experimental inter-
274 ventions would have better outcomes than their coun-
275 terparts in placebo arms. A recent empirical study,
276 examined whether clinical trial participants ran-
277 domised to unapproved, disease-modifying interven-
278 tions in neurodegenerative disease, including PD, had
279 better outcomes than those randomised to placebo
280 [34]. It provided evidentiary grounds for clinicians to

temper patient expectations in informed consent discussions, but did not rule out benefits from accessing investigational treatments to some individuals [34]. Secondly, unrealistic expectations as to personal health benefits associated with a CT may lead to distrust in CTs among trial participants [32].

Among CT methodology-related ethical challenges is the difficulty to compare the safety and efficacy of studied therapies and to inform patients

adequately. To obtain relevant safety and efficacy information scientists need to collect robust and comparable evidence, e.g. in cell therapy, high variability in CTs in terms of donor tissue source, culture conditions, PD stage in which a studied therapy was applied, route of administration, dose, clinical evaluation criteria, and timing of evaluation can lead to inconsistent results [35]. This difficulty to obtain robust knowledge makes it hard to properly design

Table 2
Interpretation difficulties of EU legal documents' requirements regarding the use of ATMPs without marketing authorisation

Present in: Requirements	Art. 28 of Regulation (EC) No 1394/2007 [36]	Art. 83 of Regulation (EC) No 726/2004 [41]	Art. 5 of the Medicines Directive (2001/83/EC) [42]	Interpretation difficulties
For special needs/ on a non-routine basis	Yes		Yes	Unclear evaluation of whether an ATMP is prepared on a non-routine basis [43]. Lack of clarity what particular number ¹ of ATMP constitute "non-routine" preparation [44]. Different interpretations can lead to "hospital exemption" being used in large series of patients in some EU Member States [37]. Unclear whether the "hospital exemption" rule might be applied <i>only</i> when there are no treatments available or in situations of high unmet medical need [43]. This might lead to misuse of this clause [43].
For patients with chronic, seriously debilitating or life-threatening disease who cannot be satisfactorily treated by an authorised product For use by individual patients / by individual medical prescription for a custom-made product for an individual patient	Yes	Yes	Yes	Ambiguous: it should not overlap with the field of autologous therapies which could be considered in a wrong way as therapy for individual patients. Some autologous therapies may be addressed to a large population [39]. Unclear meaning of "custom-made product"; the definition is left to the competence of EU Member States [44, 45]. Subject to interpretation of what exactly "tailored for individual patient" should mean in practice. Unclear meaning of individual patient group [45].
For use under exclusive/direct personal responsibility of an authorised healthcare professional Preparation according to specific quality standards Used in a hospital	Yes Yes Yes		Yes	Difficulty to identify one specific person responsible for the whole treatment process (it usually involves a number of medical personnel) [43]. Undetailed quality standards, except requirement that relevant Community rules on quality and safety should not be undermined [43]. Unclear whether prescription and use of ATMP under the hospital exemption have to be in the same hospital, or the manufacture process can be separated and performed outside of the hospital [43]. Unclear whether manufactured ATMP in the same Member State would be used in several hospitals [43].

¹ In response to the requirement for "non-routine" production of ATMPs under the hospital exemption clause, most Member States, but not all, have annual limits to the numbers of a specific product type which can be manufactured under a hospital exemption clause license [46].

Table
Take-home messages

When undertaking discussions about the use of established advanced therapies:

- Discuss them several times: 1) information obtained overtime can help surrogate decision-makers when the patient's decision-making capacity becomes affected by the progression of PD; 2) frequent review of goals throughout the disease can help find care which reflects that patient wholly [26].
- Encourage PD patients to plan their advanced care accompanied by those who understand their history, values, and preferences. Considering their views can reveal otherwise invisible "blind spots" [26] and provide different perspectives, since patients, families and healthcare professionals all have different levels of knowledge about PD [20].
- Help patients focus on their current goals and values by presenting decision-making about advanced care as a dynamic process rather than a one-time event [26].
- Encourage patients to reflect on past, present, and foreseeable selves [26] early in the discussions. Reflection on foreseeable self becomes difficult for patients when cognitive impairments begin [47].
- Become acquainted with patients at the outset (e.g., hobbies, professions, willingness to participate in decision-making about their own medical care. This information may help make a personalised recommendation [26].
- Anticipate that it can be difficult for those affected by PD to accept and cope with the disease. Despite its high prevalence, PD is largely unknown to society [22].

When recruiting patients to clinical trials involving ATMPs:

- Ensure comprehensibility of trial participant information. Increased knowledge about how clinical trials work can help them make an informed choice and increase willingness to participate [32].
- Make sure patients understand the irreversibility of applied treatment, when that is the case. Having received an irreversible therapy may become an exclusion criterion for entering other clinical trials in the future and thus limit the patient's future choices.
- Beware that altruism and self-interest are two primary motivations for enrolment in clinical trials, but they can become contingent upon each other complicating understanding what that patient's true motivation is [48].
- Beware of hype in patients, temper patient expectations and reassure patients who fear missing out on therapeutic benefit through, e.g., trial ineligibility. Evidence suggests that patients with neurodegenerative diseases are not, on the whole, harmed by lack of access to unapproved disease-modifying treatments [34].

When giving an experimental advanced therapy under a "hospital exemption" rule:

- Beware of possible variability of implementation of this rule in different countries due to interpretation differences of legal requirements (see examples in Table 2). This can have a bearing on patient safety.
- Beware of possible implications on patient safety if processes elaborated for a very low number of patients are performed in less closed systems implying a higher contamination risk. That many production sites rely on similar but slightly different manufacturing processes raises safety risks which are mitigated by manufacturing sites relying on a unique standard manufacturing [49].

new studies and has a bearing on trial participant safety.

The therapeutic use of ATMPs outside clinical trials, and thus outside research enterprise in the strict sense, under the so-called "hospital exemption" rule¹,

¹The hospital exemption rule in the European legislation (EU ATMP Regulation) [36] makes products available to individual patients on a non-routine basis at the request of the treating physician [37]. This rule enables patients to receive an ATMP under controlled conditions in cases where no authorised medicinal product is available for an indication with a high unmet medical need [37]. These single-use therapies can then become justification to run a trial after having obtained a scientific and an ethical approval [38]. Some other countries have a concept similar to "hospital exemption": in the US the "compassionate exemption", "compassionate use" or "special exception" is for patients who do not meet the eligibility criteria for a clinical trial of an investigational drug [39], and in Japan, the "compassionate use" or "expanded access" applies for investigational drugs, medical devices, or regenerative

poses another type of ethical challenge. Different interpretation of legal requirements regulating the use of ATMPs as hospital exemption can lead to disparities between countries regarding the implementation of the hospital exemption rule, which raises concerns about patient safety. To illustrate this point, the example of the EU has been chosen (for examples see Table 2).

Besides applying ATMPs outside clinical trials under the "hospital exemption", controversial uses, such as marketing and provision of unproven cell therapies by "stem cell clinics" have been around

medicine products when the patients who could not meet the eligibility criteria need such access during a clinical trial or after completing the clinical trial prior to approval [40]. Receiving an experimental therapy under "hospital exemption" and under a clinical trial are thus two different things, undergoing different kinds of ethical review.

for a while and are difficult to regulate internationally. It can be very challenging for patients and their caregivers to navigate among participating in clinical trials and seeking help from clinics selling unproven therapies. These issues are outside the scope of this paper but are so important that they would merit an article of their own.

CONCLUSION

This paper has reviewed different types of ethical issues arising when advanced therapies, device-aided or ATMP-based, are proposed to PD patients either in the form of advanced care, or a clinical trial, or, in case of ATMPs, under the “hospital exemption” rule, using EU legislation as an illustration. The ethical challenges reviewed relate mainly to ensuring informed consent in these different situations, to the role of patient’s familial caretakers as potential source of information about patient’s goals and values, but also as stakeholders affected by treatment choices, and to patient safety in treatments under “hospital exemption”. Common ethical concern across both types of advanced therapies is the need for greater patient involvement in decision-making about their present and future care and facilitating greater understanding of their own goals and motives as well as suggested treatment, either conventional or experimental. This paper does not claim completeness of ethical issues raised by bringing advanced therapies for PD to the clinic, but rather presents examples of common ethical challenges which arise when advanced therapies such as device-aided therapies and ATMPs are applied for treatment of PD.

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CONFLICT OF INTEREST

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